

Message Text

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FM SECSTATE WASHDC
TO AMEMBASSY BELGRADE PRIORITY

C O N F I D E N T I A L STATE 136597

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: ANNEX ON NEW PROPOSALS TO IS DRAFT REPORT ON
PREPARATIONS FOR BELGRADE
FOR USDEL CSCE
FOLLOWING IS A REPEAT "STATE 84818"
O 150048Z APR 77

1. OUR COMMENTS ON NEW PROPOSALS ANNEX TO IS REPORT FOLLOW;
THEY ARE KEYED TO PARAGRAPH AND PAGE NUMBERING OF ANNEX A
TO ISD/146. WHILE WE GIVE PRELIMINARY SUPPORT TO SEVERAL
PROPOSALS, THIS IS ON THE UNDERSTANDING THAT ALLIES WILL
REDUCE NUMBER OF CONCRETE NEW PROPOSALS IN ACCORDANCE WITH
AGREED POSITION ON LIMITED NUMBER OF PROPOSALS FOR BELGRADE
THAT WILL NOT DISTRACT ATTENTION FROM MEANINGFUL REVIEW OF
IMPLEMENTATION.

2. WE ALSO BELIEVE THAT MANY PROPOSALS RELATED TO HUMAN
RIGHTS, TRAVEL AND INFORMATION WILL MEET STIFF RESISTANCE
FROM EASTERN STATES AT BELGRADE. SINCE US ATTACHES GREAT
IMPORTANCE TO HUMAN RIGHTS ASPECTS OF CSCE -- IN TERMS OF
FINAL ACT IMPLEMENTATION AND, AS FEASIBLE, NEW PROPOSALS --
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 136597

WE BELIEVE IT ADVISABLE THAT NEW PROPOSALS IN THIS AREA BE
AS CONCRETE AND PRACTICABLE AS POSSIBLE AND APPEAR TO HAVE
SOME CHANCE FOR SUCCESS AT BELGRADE. IN PARTICULAR, WE

SHOULD AVOID NEW PROPOSALS ON HUMAN RIGHTS AND IN OTHER
AREAS WHICH ARE SUSCEPTIBLE TO CHARGE OF BEING PROPAGANDA
OR AS BEING PURELY TACTICAL IN NATURE.

(A) PAGE 1, TITLE AND INTRODUCTORY PARAGRAPH. SEE COMMENT REFTEL CONCERNING DIFFERENT FORMULATION FOR THE TERM QTE FOLLOW-UP UNQTE.

(B) PAGE 1, BASKET I: DECLARATION OF PRINCIPLES, SUBPARAS (A) AND (B). WE BELIEVE IDEA OF COURT OF HUMAN RIGHTS COULD MAKE US VULNERABLE TO CHARGE OF ENGAGING IN PROPAGANDA AND NOT BEING INTERESTED IN BUSINESSLIKE SESSION AT BELGRADE. THIS MEASURE, AS WE NOW UNDERSTAND IT, WOULD HAVE NO CHANCE OF EASTERN ACCEPTANCE AND WOULD SEEM UNLIKELY TO ADVANCE ACTUAL ENHANCEMENT OF HUMAN RIGHTS IN EASTERN COUNTRIES. IT ALSO WOULD ENLARGE ON FINAL ACT PROVISIONS. PROPOSAL ON POST-BELGRADE GROUP TO EXCHANGE VIEWS ON HUMAN RIGHTS IMPLEMENTATION APPEARS TO HAVE SIMILAR DRAWBACKS AND NO BETTER CHANCE OF SUCCESS AT BELGRADE. ACCORDINGLY WE PREFER TO CONCENTRATE ON MORE SPECIFIC CONCRETE NEW HUMAN-RIGHTS-RELATED PROPOSALS WHICH DERIVE FROM THE AGREED FINAL ACT PROVISIONS AND STAND SOME CHANCE OF SUCCESS. AS TO PROPOSAL ON RIGHT OF INDIVIDUAL TO DIVULGE INFORMATION ON HIS RIGHTS TO OTHERS (SUBPARA B), THIS SEEMS TO BE A LOGICAL EXTENSION OF FINAL ACT PROVISIONS.

(C) PAGE 2, BASKET III: HUMAN CONTACTS, PARA 1 (A) (B) AND (C). WE SUPPORT PROPOSALS RELATED TO EXIT PERMITS (SUBPARA A). PROPOSAL ON RIGHTS OF APPLICANTS (SUBPARA B) IS US INITIATIVE. WE WOULD LIKE MORE DETAILS ON EXIT FORMALITIES PROPOSAL (SUBPARA C) BEFORE COMMENTING. CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 136597

(D) PAGES 2-3, PARA 2 (A) AND (B). PROPOSAL ON ELIMINATION OF CURRENCY CONVERSION REQUIREMENTS (SUBPARA A) IS US INITIATIVE. ALTHOUGH PROPOSAL (SUBPARA B) ON ABOLITION OF AFFIDAVITS OF SUPPORT IS RELATED TO GRANTING OF EXIT VISAS, WE COULD NOT SUPPORT SUCH A PROPOSAL SINCE US REGULATIONS REQUIRE US CONSULAR OFFICERS TO HAVE PROOF OF SUPPORT IN FORM OF AFFIDAVITS OR OTHER DOCUMENTS FOR PERSONS REQUESTING VISAS FOR US. AS PRIVATE TRAVELERS FROM EASTERN COUNTRIES RECEIVE ONLY LIMITED AMOUNTS OF HARD CURRENCY FOR VISITS, AND ARE THUS DEPENDENT ON RELATIVES TO SUPPORT THEM WHILE IN US, WE DO NOT ANTICIPATE THIS REQUIREMENT WILL CHANGE.

(E) PAGES 3 AND 4, PARA 3 (A) (B) AND (C). WE COULD AGREE TO THESE THREE PROPOSALS.

(F) PAGE 4, PARA 4 (A) AND (B). PROPOSAL ON ABOLITION OF FEES FOR TOURIST VISAS (SUBPARA A) EVIDENTLY STEMS FROM

US CONCEPT. WE WOULD PREFER EXTENSION OF THIS PROPOSAL TO INCLUDE ALL NON-IMMIGRANT VISAS, INCLUDING VISITS TO FAMILY MEMBERS, BUSINESS VISAS, ETC. PROVISION OF TOURISM INFORMATION (SUBPARA B). WE COULD PROBABLY SUPPORT PROPOSAL OF THIS TYPE BUT WOULD LIKE DETAILS ON MEASURES FOR INCREASING INFORMATION ON TOURISM.

(G) PAGE 4, PARA 5. WE COULD SUPPORT PROPOSAL ON ACCESS TO EMBASSIES, BUT NOTE THAT EASTERN STATES SUCCESSFULLY OPPOSED INCLUSION OF SIMILAR PROVISION IN FINAL ACT.

(H) PAGES 4 AND 5, BASKET III: INFORMATION, PARA (1). IMPORTATION, DISTRIBUTION AND AVAILABILITY OF FOREIGN NEWSPAPERS AND PUBLICATIONS IN LIBRARIES FALLS PRIMARILY WITHIN COMPETENCE OF PRIVATE SECTOR AND LOCAL LIBRARY AUTHORITIES IN US, RATHER THAN WITHIN THAT OF FEDERAL GOVERNMENT. WE THEREFORE WOULD HAVE DIFFICULTY SUPPORTING CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 136597

THIS PROPOSAL. IT WOULD BE DIFFICULT TO SUPPORT ANY PROPOSAL ALONG THIS LINE WHICH GOES BEYOND PRESENT FINAL ACT LANGUAGE WHICH CALLS ON STATES TO ENCOURAGE THESE TYPES OF ACTIVITIES.

(I) PAGE 5, PARA 2. THIS IS US INITIATIVE.

(J) PAGE 5, PARA 3. WE COULD SUPPORT ITEMS IN PROPOSAL ON WORKING CONDITIONS FOR JOURNALISTS, BUT BELIEVE SPECIFIC REFERENCES TO EASTERN EUROPEAN STATES SHOULD BE DROPPED. ALLIES WOULD BE ON FIRM GROUND IN REGARD TO SUBPARA VI, SINCE FOREIGN PRESS ASSOCIATIONS ALREADY EXIST IN US AND WE PRESUME IN OTHER ALLIED COUNTRIES.

(K) PAGE 6, BASKET III: CULTURE, ACCESS, SUBPARAS (A) AND (B). PROPOSAL ON BOOK AND RECORD SHOPS (SUBPARA A) IS US INITIATIVE. WE COULD IN PRINCIPLE SUPPORT MEASURES TO INCREASE CONTACTS AND COMMUNICATIONS BETWEEN AUTHORS AND PUBLISHING ORGANIZATIONS (SUBPARA B), BUT WOULD NEED FURTHER DETAILS ON SCOPE OF PROPOSAL, ESPECIALLY SINCE IT APPEARS TO REOPEN NEGOTIATIONS WHICH WERE CONCLUDED DURING CSCE.

(L) PAGES 6 AND 7, BASKET III: EDUCATION, PARA (1). THIS PROPOSAL EVIDENTLY DERIVES FROM US CONCEPT. WE ARE TRANSMITTING SEPTTEL TEXT OF PROPOSAL ON ACCESS TO ARCHIVES.

(M) PAGE 7, PARA (2). AGREEMENT TO FRG-PROPOSED SCIENTIFIC FORUM WAS ACHIEVED IN FINAL ACT. WE THEREFORE DO NOT BELIEVE THAT FRG INTENTION TO FOLLOW THROUGH ON AGREED FINAL ACT PROVISION TECHNICALLY FALLS UNDER QTE

NEW PROPOSALS UNQTE. IN ANY CASE, US, AS SIGNATORY TO
FINAL ACT, CONCURS IN CONVENING OF SCIENTIFIC FORUM.

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